A BILL TO BE ENTITLEY male AN ACT the accessibility of information in the custody of certain governmental agencies and bodies; prescribing penalties; and declaring an emergency. BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS: Section 1. DECLARATION OF POLICY. Pursuant to the fundamental philosophy of the American constitutional form of 7 representative government which holds to the principle that government is the servant of the people, and not the master of them, it is hereby declared to be the public policy of the State of Texas that all the citizens of this state are, unless otherwise expressly provided by law, at all times entitled to full and complete information regarding the affairs of government and the official acts of those who represent them as public officials and employees. The people, in delegating authority, do not give their public servants the right to decide what is good for the people to know and what is not good for them to know. The people insist 17 on remaining informed so that they may retain control over the 18 instruments they have created. To that end, the provisions of 19 20 this Act shall be liberally construed with the view of carrying 21 out the above declaration of public policy. 22 Sec. 2. DEFINITIONS. In this Act: "Governmental body" means: 23 (1) any board, commission, department, committee, 63R1080 REF-F 1

institution, agency, or office within the executive or legislative
branch of the state government which is under the direction of
one or more elected or appointed members;

- (B) the commissioners court of each county and the city council or governing body of each city in the state;
- (C) every deliberative body having rulemaking or quasi-judicial power and classified as a department, agency, or political subdivision of a county or city;
- (D) the board of trustees of every school district, and every county board of school trustees and county board of education;
 - (E) the governing board of every special district;
- (F) the part, section, or portion of every organization, corporation, commission, committee, institution, or agency which is supported in whole or in part by public funds, or which expends public funds.
- (2) "Private legislative office" means the office of a member of the legislature or his staff;
- (3) "Public records" means the portion of all documents, writings, letters, memoranda, or other written, printed, typed, copied, or developed materials which contains public information.
- Sec. 3. PUBLIC INFORMATION. All information collected, assembled, or maintained by governmental bodies is public information and available to the public during normal business hours of any governmental body, with the following exceptions only:
 - (1) information deemed confidential by law;

(2) information in personnel files, the disclosure of which would constitute an invasion of personal privacy; provided, however, that all information in personnel files of an individual employee within a governmental body is to be made available to that individual employee or his designated representative as is public information under this Act;

- (3) information relating to pending or forthcoming criminal prosecution; provided, that the Attorney General of Texas and responsible attorneys of the various counties may determine which information in their offices may be withheld from public inspection when such records pertain to the preparation of the prosecution or defense of any action or proceeding, prior to its commencement, to which the state or county is, or may be, a party or when such records do not relate to a matter in violation of law;
- (4) information which, if released, would give advantage to competitors or bidders and would serve no public purpose;
- (5) appraisals or appraisal information concerning the purchase of real or personal property for public purposes, prior to public announcement of the project;
 - (6) information in private legislative offices;
- (7) drafts and working papers involved in the preparation of proposed legislation for a member of the legislature.
- Sec. 4. APPLICATION FOR PUBLIC INFORMATION. On written or spoken application for public information to the custodian of information in a governmental body by any person, the custodian shall promptly produce such information for inspection or duplication, or both, in the offices of the governmental body.

If the information is in active use or in storage and, therefore, not available at the time a person asks to examine it, the custodian shall certify this fact in writing to the applicant and set a date and hour within three working days, at which time the record will be available for the exercise of the right given by this Act. Nothing in this Act shall authorize any person to remove original copies of public records from the offices of any governmental body without the written permission of the custodian of the records.

Sec. 5. CUSTODIAN OF PUBLIC RECORDS DESCRIBED. (a) The custodian of public records shall be the chief administrative officer of each governmental body, and the custodian shall be responsible for the preservation and care of the public records of the governmental body. It shall be the duty of the custodian of public records, subject to penalties provided in this Act, to see that the public records are made available for public inspection and copying; that the records are carefully protected and preserved from deterioration, alteration, mutilation, loss, removal, or destruction; and that public records are repaired, renovated, or rebound when necessary to preserve them properly.

(b) Neither the custodian nor his agent who controls the use of public records shall make any inquiry of any person who applies for inspection or copying of public records beyond the purpose of establishing the public records being requested; and neither shall the custodian nor his agent review, examine, or scrutinize any copy, photograph, or memorandum in the possession of any person requesting public records; and the custodian and

his agent shall give, grant, and extend to the person requesting public records all reasonable comfort and facility for the full exercise of the right granted by this Act.

Sec. 6. SPECIFIC INFORMATION WHICH IS PUBLIC. (a) Without limiting the meaning of other sections of this Act, the following categories of information are specifically made public information:

- (1) reports, audits, evaluations, and investigations made of, for, or by, governmental bodies upon completion;
- (2) the names, sex, ethnicity, salaries, title, and dates of employment of all employees and officers of governmental bodies;
- (3) information in any account, voucher, or contract dealing with the receipt or expenditure of public or other funds by governmental bodies, not otherwise made confidential by law;
- (4) the names of every official and the final record of voting on all proceedings in governmental bodies;
- (5) all working papers, research material, and information used to make estimates of the need for, or expenditure of, public funds or taxes by any governmental body, upon completion of such estimates.
- (b) It is specifically intended by the legislature that this Act should allow any person to request public information by general category as well as specific items of information.
- (c) This Act shall be liberally construed whenever any governmental body's fiscal records, audit, warrant, voucher, invoice, purchase order, requisition, payroll, check, receipt, or other record of receipt or expenditure is involved in order that the citizens of this state shall have full knowledge of the

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public finances of the governmental bodies created to serve them.

- Sec. 7. ATTORNEY GENERAL OPINIONS. (a) If a governmental body receives a written request for information which it considers within one of the exceptions stated in Section 3 of this Act, but there has been no previous determination that it falls within one of the exceptions, the governmental body within two working days after receiving the request must request a hearing before the attorney general to determine whether the information is within that exception. If a hearing is not requested within two working days, the information shall be presumed to be public information.
- (b) The attorney general shall immediately hold an open hearing, consistent with standards of due process, to determine whether the requested information is a public record or within one of the above stated exceptions. The specific information requested shall not be disclosed at the hearing, but information of the general type in question may be discussed. The attorney general shall issue an opinion based upon the results of the hearing.
- Sec. 8. PUBLIC INFORMATION TO BE MAINTAINED. (a) All governmental bodies are hereby instructed to continue developing, collecting, and maintaining all public records which would be of significant public interest.
- (b) If a governmental body desires to cease producing public records which were being produced on or after September 1, 1972, the governmental body shall seek a public hearing with the attorney general, as described in Section 7 of this Act.

 After the hearing, the attorney general shall issue an opinion

as to whether the public records are of significant public interest. Only if the attorney general is of the opinion that the public records are not of significant public interest shall the governmental body be authorized to discontinue producing and maintaining the public records.

Sec. 9. WRIT OF MANDAMUS. If a governmental body refuses to supply public information or information which the attorney general has determined to be a public record, the person requesting the information or the attorney general may seek a writ of mandamus compelling the governmental body to make the information available for public inspection.

Sec. 10. COST OF COPIES OF PUBLIC RECORDS. (a) The cost to any person requesting noncertified copies of public records comprised of pages up to legal size shall not exceed 10 cents per page. Certified copies of records and copies of records larger than legal size shall not cost the person requesting such records more than \$1 per page.

- (b) It shall be the policy of all governmental bodies to provide suitable copies of all public records within three days after the date copies were requested. Every governmental body is hereby instructed to make reasonably efficient use of each page of public records so as not to cause excessive costs for the reproduction of public records.
- (c) No charge shall be made for one copy of any public record requested by other governmental bodies or members of the legislature or their agents for the performance of public business.
 - Sec. 11. PENALTIES. Any person who wilfully destroys,

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26 27 mutilates, removes without permission as provided herein, or alters public records shall be fined not less than \$25 nor more than \$4,000, or imprisoned in jail not less than three days nor more than three months, or both.

Sec. 12. PROCEDURES FOR INSPECTION OF PUBLIC RECORDS. Each governmental body may promulgate reasonable rules of procedure by which public records may be inspected efficiently, safely, and without delay.

- Sec. 13. INTERPRETATION OF THIS ACT. (a) This Act does not prohibit any governmental body or private legislative office from voluntarily making part or all of its records available to the public, unless expressly prohibited by law; provided that such records shall then be available to any person.
- (b) This Act does not authorize the withholding of information or limit the availability of public records to the public, except as expressly so provided.
- (c) This Act does not give authority to withhold information from the Legislature of the State of Texas.
- Sec. 14. SEVERABILITY. If any provision of this Act or the application thereof to any person or circumstances is held invalid, such invalidity shall not affect other provisions or applications of the Act which can be given effect without the invalid provision or application, and to this end the provisions of this Act are declared to be severable.
- Sec. 15. EMERGENCY. The importance of this legislation and the crowded condition of the calendars in both houses create an emergency and an imperative public necessity that the

constitutional rule requiring bills to be read on three several days in each house be suspended, and this rule is hereby suspended, and that this Act take effect and be in force from and after its passage, and it is so enacted.

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Pg 18

COMMITTEE REPORT

Date Feb. 5, 1973

HONORABLE PRICE DANIEL, JR.

Speaker of the House of Representatives.

Sir:	al I Am	^	
We your Committee on	State Affa	riks	, to whom was
referred H.B.	No	6	, have had the same under consideration
and beg to report back with	recommendation that it do pas	s, and be not p	orinted.
Committee Substitute was re	ecommended and is to be printe	ed in lieu of th	e original bill.
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The Bill was reported from Committee by the following record vote:

14
ayes
2
nays
6
absent
present, not voting

Davidtinney Chairman. Committee on State Affairs

BILL ANALYSIS

Background Information:

There is currently no statute expressly providing for public access to information contained in records kept by state governmental agencies.

What the Bill Proposes to Do:

To make available to the public certain information in the custody of state governmental officers to provide such information.

Section by Section Analysis:

Section 1. Provides that the public policy of the State of Texas is to provide all citizens with free access to governmental information unless otherwise expressly provided by law.

Sec. 2. Definitions.

Sec. 3. Provides that all information in the possession of governmental bodies is public information with only the following exceptions:

(1) information confidential by law;

(2) information in personnel files except that all information on

an individual employee is to be made available to that employee;

(3) information relating to a pending criminal prosecution as determined by the Attorney General of the State of Texas and afformers of the subdivined subdivined.

- (4) information relating to public bids;
 (5) appraisals of real or personal property for a public project prior to the announcement of the project;
 - (6) information in private legislative offices;
 - (7) niformation in private executive offices;
- (V) working papers in preparation of proposed ligislation;
- (9) information which is probabilited from disclosure by the Canons of Exhics or court order, as between the attorney general or attorney of a political subdivision and his chent; and

 (10) internal records of law enforcement

agencies

- Sec. 4. Provides that on application by any person the custodian of information in public records shall promptly produce them for inspection or duplication. A maximum time of three working days shall be allowed to produce such records if they are unavailable at the time of request.
- Sec. 5. (a) Provides that the custodian of public records shall be the chief administrative officer of each governmental body and describes his duties. (b) Provides that neither the custodian nor his agent shall make any inquiry of persons requesting records, and shall not review any copies thereof.
- Sec. 6. Provides that certain categories of information are specifically made available to the public.

Sec. 7. (a) Provides that in the event information is requested on which no previous determination has been made the governmental body asserting as exception shall within two days request a hearing before the attorney general to determine if the information is within that exception. Otherwise the information is presumed public.

(b) Provides for the type of hearing to be held by the attorney

general. Stop

 ρ_9^{20} -Sec. 8. Provides for the maintenance of public records and the procedure necessary to cease maintenance of such records.

Sec. 9. Provides for writ of mandamus to compel the governmental body to make the information available for public inspection.

Sec. 10. (a) Provides for cost to the person requesting copies to be no more than \$.10 per page for noncertified copies or \$1 per page for certified copies,

(b) Provides for a maximum 3-day time limit for the production

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of copies;

(c) Provides that no charge shall be made for one copy of public records requested by another governmental body or legislator;

(d) Provides that charges for expire from district and county the clarks Sec. 11. Provides for a penalty of imprisonment of 3 days to 3 months

and the second

or a fine of \$25 to \$4,000 or both for willful destruction, or mutilation, of public records. alteration or removal of public records.

Sec. 12. Provides for the promulgation of rules by each governmental body relating to the inspection of public records.

Sec. 13. (a) Provides that this Act does not prohibit any governmental body or legislator from voluntarily making all of the records in its possession public unless prohibited by law.

(b) Provides that this Act does not authorize the witholding of

public records except as provided by law.

(c) Provides that this Act does not authorize the witholding of information from the legislature.

Sec. 14. Severability Clause.

Sec. 15. Emergency Clause. St.p.

Summary of Committee Action: Pg 21

inthe Rule III, Sec. 13, the Committee considered 4. B. No. 6 in a public hearing. The bill was sent to sub-commettee for further study. The sub-committee reported the bill book to the Commettee favorably, as amended by a sub-committee substitute. The Committee votech, by a Rall call vate of 14 ayes and 2 mays, to Report NB. No 6 back to the House favorably, with the Recommendation that it do pass, as amended.

This bill proposes new law.

FISCAL NOTE

February 5, 1973

Honorable David Finney, Chairman Committee on State Affairs House of Representatives Austin, Texas 78701

In Re: House Bill No. 6

By: Denton, et al

Sir:

In response to your request and pursuant to House Rule VIII, Section 27, this office finds the fiscal implications and probable cost of House Bill No. 6 (relating to the accessibility of information in the custody of certain governmental agencies and bodies) to be as follows:

- 1. The bill makes no appropriation.
- 2. The additional effort which this bill might require of State governmental bodies can, in most cases, be absorbed by existing staff. This assumes that the requests for public information addressed to State agencies will not increase appreciably under the provisions of this bill. In that event, no significant fiscal implication is anticipated should House Bill No. 6 become law. If the assumption is erroneous, and requests should be more voluminous than expected, then the bill could result in requests for additional staff.

Thomas M. Keel

Legislative Budget Director

Committee Amendment No. 1

by Rodrigues

Amend H.B. No.6 by striking all below the enacting clause and substituting in lieu thereof the following:

Section 1. DECLARATION OF POLICY. Pursuant to the

- 8 fundamental philosophy of the American constitutional form of
- 9 representative government which holds to the principle that
- 10 government is the servant of the people, and not the master of
- 11 them, it is hereby declared to be the public policy of the State
- 12 of Texas that all the citizens of this state are, unless otherwise
- 13 expressly provided by law, at all times entitled to full and
- 14 complete information regarding the affairs of government and the
- 15 official acts of those who represent them as public officials and
- 16 employees. The people, win delegating authority, do not give their
- 17 public servants the right to decide what is good for the people
- 18 to know and what is not good for them to know. The people insist
- 19 on remaining informed so that they may retain control over the
- 20 instruments they have created. To that end, the provisions of
- 21 this Act shall be liberally construed with the view of carrying
- 22 out the above declaration of public policy.
- Sec. 2. DEFINITIONS. In this Act:
- 24 (1) "Governmental body" means:
- .25 (A) any board, commission, department, committee,

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institution, agency, or office within the executive or legislative branch of the state government which is under the direction of one or more elected or appointed members;

- (B) the commissioners court of each county and the city council or governing body of each city in the state;
- (C) every deliberative body having rulemaking or quasi-judicial power and classified as a department, agency, or political subdivision of a county or city;
- (D) the board of trustees of every school district, and every county board of school trustees and county board of education;
 - (E) the governing board of every special district;
- (F) the part, section, or portion of every organization, corporation, commission, committee, institution, or agency which is supported in whole or in part by public funds, or which expends public funds. Public funds as used herein shall mean funds of the State of Texas or any governmental subdivision thereof,
 - (G) the Judiciary is not included within this definition.
- (2) "Private legislative office" means the office of a member of the legislature or his staff;

(3) Private Executive Office means the personal office of the Governor

and the Lieutenant Covernor.

"Public records" means the portion of all documents, writings, letters, memoranda, or other written, printed, typed, copied, or developed materials which contains public information.

- Sec. 3. PUBLIC INFORMATION. All information collected, purpose to law assembled, or maintained by governmental bodies is public information and available to the public during normal business thours of any governmental body, with the following exceptions only:
 - (1) information deemed confidential by law;

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(2) information in personnel or medical files, the disclosure of which would constitute an invasion of personal privacy; provided, however, that all information in personnel files of an individual employee within a governmental body is to be made available to that individual employee or his designated representative as is public information under this Act;

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or civil litigation; provided, that the Attorney General of Toxas and the respective attorneys of the various political subdivisions may determine which information may be withheld from public inspection when such records pertain to pending or contemplated litigation of a criminal or civil nature and settlement negotiations, to which the state or political subdivision is, or may be, a party; or to which an officer or employee of the state or political subdivision, as a consequence of his office or employment, is or may be a party.

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(4) information which, if released, would give advantage to competitors or bidders.

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(5) information pertaining to the location, appraisal or purchase price of real or personal property for public purposes prior to public appouncement

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the project;

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(6) information in private legislative offices,

Information in private executive offices

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(a) drafts and working papers involved in the preparation of proposed legislation;

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matters in which the duty of the Attorney General of Texas or an attorney of a political subdivision, to his client, pursuant to the Rules and Canons of Ethics of the State Bar of Texas are prohibited from disclosure, or

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which by order of a court are prohibited from disclosure;

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records of law enforcement agencies that deal with the detection and investigation of crime and the internal records and notations of law enforce-

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t agencies which are maintained for internal use is matters relating to

aw enforcement

Sec. 4. APPLICATION FOR PUBLIC INFORMATION. On written application for public information to the custodian of information in a governmental body by any Texas resident, the custodian shall promptly produce such information for inspection or duplication, or both, in the offices of the governmental body.

If the information is in active use or in storage and, therefore, not available at the time a person asks to examine it, the custodian shall certify this fact in writing to the applicant and set a date and hour within three working days, at which time the record will be available for the exercise of the right given by this Act. Nothing in this Act shall authorize any person to remove original copies of public records from the offices of any governmental body without the written permission of the custodian of the records.

Sec. 5. CUSTODIAN OF PUBLIC RECORDS DESCRIBED. (a) The custodian of public records shall be the chief administrative officer of each governmental body, and the custodian shall be responsible for the prescription and care of the public records of the governmental body. It shall be the duty of the custodian of public records, subject to penalties provided in this Act, to see that the public records are made available for public inspection and copying; that the records are carefully protected and preserved from deterioration, alteration, mutilation, loss, removal, or destruction; and that public records are repaired, renovated, or rebound when necessary to preserve them properly.

(b) Neither the custodian nor his agent who controls the use of public records shall make any inquiry of any person who applies for inspection or copying of public records beyond the purpose of establishing his name and address and the public records being requested; and neither shall the custodian nor his agent review, examine, or scrutinize any copy, photograph, or memorandum in the possession of any person requesting the public records; and the custodian and

his agent shall give, grant, and extend to the person requesting public records all reasonable comfort and facility for the full exercise of the right granted by this Act.

- Sec. 6. SPECIFIC INFORMATION WHICH IS PUBLIC. (a) Without limiting the meaning of other sections of this Act, the following categories of information are specifically made public information:
- (1) reports, audits, evaluations, and investigations made of, for, or by, governmental bodies upon completion;
- (2) the names, sex, ethnicity, salaries, title, and dates of employment of all employees and officers of governmental bodies;
- (3) information in any account, voucher, or contract dealing with the receipt or expenditure of public or other funds by governmental bodies, not otherwise made confidential by law;
- (4) the names of every official and the final record of voting on all proceedings in governmental bodies;
- (5) all working papers, research material, and information used to make estimates of the need for, or expenditure of, public funds or taxes by any governmental body, upon completion of such estimates.
- (b) It is specifically intended by the legislature that this Act should allow any person to request public information by general category as well as specific items of information.
- (c) This Act shall be liberally construed whenever any governmental body's fiscal records, audit, warrant, voucher, invoice, purchase order, requisition, payroll, check, receipt, or other record of receipt or expenditure is involved in order that the citizens of this state shall have full knowledge of the

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public finances of the governmental bodies created to serve them.

- Sec. 7. ATTORNEY GENERAL HEARINGS. (a) If a governmental body receives a written request for information which it considers within one of the exceptions stated in Section 3 of this Act, but there has been no previous determination that it falls within one of the exceptions, the governmental body within two working days after receiving the request must request a hearing before the attorney general to determine whether the information is within that exception. If a hearing is not requested within two working days, the information shall be presumed to be public information.
- hearing, consistent with standards of due process, to determine whether the requested information is a public record or within one of the above stated exceptions. The specific information requested shall be supplied to the attorney general but shall not be disclosed at the hearing, although information of the general type in question may be discussed. The attorney general shall issue a decision based upon the results of the hearing.
- Sec. 8. PUBLIC INFORMATION TO BE MAINTAINED. (a) All governmental kodies are hereby instructed to continue developing, collecting, and maintaining all public records which would be of significant public interest, unless otherwise frected by statute.
- (b) If a governmental body desires to cease producing public records which were being produced on or after September 1, 1972, the governmental body shall seek a public hearing with the attorney general, as described in Section 7 of this Act.

 After the hearing, the attorney general shall issue a decision

as to whether the public records are of significant public interest. Only if the attorney general is of the opinion that the public records are not of significant public interest shall the governmental body be authorized to discontinue producing and maintaining the public records.

Sec. 6. WRIT OF MANDAMUS. If a governmental body refuses to request an attorney general's hearing as provided in this Act, or to supply public information or information which the attorney general has determined to be a public record, the person requesting the information or the attorney general may seek a writ of mandamus compelling the governmental body to make the information available for public inspection.

Sec. 10. COST OF COPIES OF PUBLIC RECORDS. (a) The cost to any person requesting noncertified copies of public records comprised of pages up to legal size shall not exceed 10 cents per page. The cost of copies of records larger than legal size shall be prorated on the basis of 10 cents for each legal page equivalent. Certified copies of records shall not cost the person requesting such records more than actual cost not to exceed \$1 per page.

- (b) It shall be the policy of all governmental bodies to provide suitable copies of all public records within three days after the date copies were requested. Every governmental body is hereby instructed to make reasonably efficient use of each page of public records so as not to cause excessive costs for the reproduction of public records.
- (c) No charge shall be made for one copy of any public record requested by other governmental bodies or members of the legislature or their agents for the performance of public business;
- "(d) The charges for copies made in the district clerk's office and the county clerk's office shall be as otherwise provided by law."

Sec. 11. PENALTIES. Any person who wilfully destroys,

mutilates, removes without permission as provided herein, or alters public records shall be fined not less than \$25 nor more than \$4,000, or imprisoned in jail not less than three days nor more than three months, or both.

Sec. 12. PROCEDURES FOR INSPECTION OF PUBLIC RECORDS.

Each governmental body may promulgate reasonable rules of procedure by which public records may be inspected efficiently, safely, and without delay.

Sec. 13. INTERPRETATION OF THIS ACT. (a) This Act does not prohibit any governmental body or private legislative office from voluntarily making part or all of its records available to the public, unless expressly prohibited by law; provided that such records shall then be available to any person.

- (b) This Act does not authorize the withholding of information or limit the availability of public records to the public, except as expressly so provided.
- (c) This Act does not give authority to withhold information from the Legislature of the State of Texas.

Sec. 14. SEVERABILITY. If any provision of this Act or the application thereof to any person or circumstances is held invalid, such invalidity shall not affect other provisions or applications of the Act which can be given effect without the invalid provision or application, and to this end the provisions of this Act are declared to be severable.

Sec. 15. EMERGENCY. The importance of this legislation and the crowded condition of the calendars in both houses create an emergency and an imperative public necessity that the

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constitutional rule requiring bills to be read on three several days in each house be suspended, and this rule is hereby suspended, and that this Act take effect and be in force from and after its passage, and it is so enacted.

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BY	DENTON	
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Amend Committee Amendment No. 1 to H.B. 6, Section 3, by inserting the following words on line 24 of Page 10, between the words bodies" and "is":

"pursuant to law or ordinance or in connection with the transaction of official business."

FEB 12 1973

READ AND ADOPTED

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M

Amend Committee Amendment No. 1 to H.B. 6 by striking Section 2, Paragraphs (2) and (3), on Page 10, lines 16, 17, 18, and 19; and by striking Section 3, Paragraphs (6) and (7), on Page 11, lines 23 and 24; and renumbering the remaining paragraphs to conform.

FEB 12 1973

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By Merefie

Amend Committee Amendment to H.B. 6 Section 3, Page 12, by adding a new Section (II) as follows:

(II) The private correspondence, communications, records developed therefrom of an office holder.

FEB 12 1573

DATE.

AMENDMENT	NO.
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BY Muna - Senton

Amend Committee Amendment No. 1 to H.B. 6, by striking Section 3, Paragraph (3) on Page 11, and substituting the following:

litigation of a criminal or civil nature and settlement negotiations, to which the state or political subdivision is, or may be, a party, or to which an officer or employee of the state or political subdivision, as a consequence of his office or employment, is or may be a party, that the Attorney General or the respective attorneys of the various political subdivisions has determined should be withheld from public inspection;

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AMENDMENT	NO.

BY Muse - Dentar

Amend Committee Amendment No. 1 to H.B. 6 by striking Section 8, in its entirety, and renumbering all Sections thereafter to conform.

· **EEB** 12 1973

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HOUSE GLERK

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H.B. 6 AMENDMENT to CommiTTEE AMENDMENT NO1.

amend H.B. &, Committee amendment No.1, Sec. 3, Subsection (10) by striking said Substituting they'are, the following

e >(10) RECORDS of LAW ENFORCEMENT AGENCIES that deal with the detection and investigation OF CRIME AND THE INTERNAL RECORDS AND SUCH SUCH SUCH ENFORCEMENT AGENCIES of CRIME Which ARE MAINTAINED FOR INTERNAL USE IN MATTERS RELATING to LAW ENFORCEMENT.

FEB 1 2 1973

READ AND ADOBTED COMMENT THE RESENTATIVES

Amend Committee Amendment No. 1 to H.B. 6 by striking Section 10 in its entirety and substituting the following:

Sec. 18. COST OF COPIES OF PUBLIC RECORDS. (a) The cost to any person requesting noncertified photographic reproductions of public records comprised of pages up to legal size shall not exceed becents per page. The cost of such copies of records larger than legal size shall be prorated on the basis of legal size shall be prorated on the basis of legal cents for each legal page equivalent. The cost to any person requesting noncertified copies of public records made by any method other than photographic reproduction shall not exceed the actual cost to the governmental body for such reproduction.

Certified copies of records shall not cost the person requesting such records more than actual cost retreated in per page.

(b) It shall be the policy of all governmental bodies to provide suitable copies of all public records within three days after the date copies were requested. Every governmental body is hereby instructed to make reasonably efficient use of each page of public records so as not to cause excessive costs for the reproduction of public records.

make new Paragraphs

All requests for copies of public records
which exceed five hundred (500) pages in total
length shall be supplied within seven (7) days
after the date copies are requested. All requests
for copies of public records which exceed two
thousand five hundred (2500) pages in total length
shall be supplied within fourteen (14) days after
the date copies are requested.

The charges for copies made in the district clerk's office and the county clerk's office shall be as otherwise provided by law.

district copy states (e)

copy of any public ucord requested from state asencies by members of the legislature of the superior

READ AND ADOPTED as a substitute la Podrigues división de la constant de la const

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AMENDMENT	NO,	 $\mathtt{BY}_{_}$	Low III	

Amend House Bill No. 6, as amended, by adding a Subdivision (6) to Section 6(a) to read as follows:

city to which local sales and use taxes are credited, if any, for the named person, of persons reporting or paying sales and use taxes under the Limited Sales, Excise, and Use Tax Act.

FEB 1 2 1973

READ AND ADOPTED

Orally HIST GLERK HOUSE OF REPRESENTATIVES KRA

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Floor Amendment No.

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By	Calelinea
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Amend Committee Amendment No. 1 to House Bill 6 by striking subsection (5) of Section 3 thereof and substituting therefor a new Subsection (5), as follows:

personal property for public purposes prior to public announcement of the project, and information pertaining to appraisals or purchase price of real or personal property for public purposes prior to the formal award of contracts therefor.

FEB 1 2 1973

RASS

DATE.

Dorothy Chief GLERK
HOUSE OF REPRESENTATIVES

JHH

amendment By Serman D X amend Committee amendment No. 1 to H. D. 6 in Section 5 (a) by deleting the first sentence theroof and substituting therefor the following; The chief administrative officer of the governmental body shall be the custodian of Jublic seconds, and the custodian shall be responsible for the preservation and care of the public records of the governmental body. TILE

MOUSE OF REPRESENTATION

By Waran amendment no. _ amend Committee amendant no. 1 to H.B. 6 by striking the Words "or spoken" on line 10 11 of page 12

FEB 12 1973

RNIZ

poyle :50 Brown and to this and amend H.Bb on Page 16 by adding a new subsection to Section 10 te road as follows + 9-> (1) The Charges for copies made sit the various municipal court Clarks if the various ceties and towns of this state shall be as otherwise provided by Ordinance. EEB 12 1973

Colin Dente

AMEND the engrossed copy of House Bill 6, page 5, line 16, by deleting the word "and" following the word "custodian" and insert in lieu thereof the word "or".

FEB 13 1973

READ AND ADOPTED

HOUSE OF REFRESENTATIVES

Amend Committee Amendment No. 1 to H.B. 6 by striking Section 10 in its entirety and substituting the following:

"Sec 10. COST OF COPIES OF PUBLIC RECORDS. (a) The cost to any person requesting noncertified photographic reproductions of public records comprised of pages up to legal size shall not exceed 10 cents per page. The cost of such copies of records larger than legal size shall be prorated on the basis of 10 cents for each legal page equivalent. The cost to any person requesting noncertified copies of public records made by any method other than photographic reproduction shall not exceed the actual cost to the governmental body for such reproduction. Certified copies of records shall not cost the person requesting such records more than actual cost better exceed 12 person.

"(b) It shall be the policy of all governmental bodies to provide suitable copies of all public records within three days after the date copies were requested. Every governmental body is hereby instructed to make reasonably efficient use of each page of public records so as not to cause excessive costs for the reproduction of public records.

"All requests for copies of public records which exceed five hundred (500) pages in total length shall be supplied within seven (7) days after the date copies are requested. All requests for copies of public records which exceed two thousand five hundred (2500) pages in total length shall be supplied within fourteen (14) days after the date copies are requested."

"(c) No charge shall be made for one copy of any public record requested by departments and institutions of state government or members of the legislature for the performance of public business; charges for photographic reproductions of public records requested by local units of governments shall not exceed the cost of such reproduction.

HT DATE FEB 1 2 1973

Crains ABOTED

OUSE OF REPRESENTATIVES

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ENGROSSED THIRD READING

By: Denton, Lary, Menefee, et al

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· H.B. No. 6

A BILL TO BE ENTITLED

AN ACT

relating to the accessibility of information in the custody of certain governmental agencies and bodies; prescribing penalties; and declaring an emergency.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS: Section 1. DECLARATION OF POLICY. Pursuant to the fundamental philosophy of the American constitutional form of representative government which holds to the principle that government is the servant of the people, and not the master of them, it is hereby declared to be the public policy of the State of Texas that all the citizens of this state are, unless otherwise expressly provided by law, at all times entitled to full and complete information regarding the affairs of government and the official acts of those who represent them as public officials and employees. The people, in delegating authority, do not give their public servants the right to decide what is good for the people to know and what is not good for them to know. The people insist on remaining informed so that they may retain control over the instruments they have created. To that end, the provisions of this Act shall be liberally construed with the view of carrying

- Sec. 2. DEFINITIONS. In this Act:
- (1) "Governmental body" means:

out the above declaration of public policy.

(A) any board, commission, department, committee, institution, agency, or office within the executive or legislative

branch of the state government which is under the direction of one or more elected or appointed members;

- (B) the commissioners court of each county and the city council or governing body of each city in the state;
- (C) every deliberative body having rulemaking or quasi-judicial power and classified as a department, agency, or political subdivision of a county or city;
- (D) the board of trustees of every school district, and every county board of school trustees and county board of education;
 - (E) the governing board of every special district;
- (F) the part, section, or portion of every organization, corporation, commission, committee, institution, or agency which is supported in whole or in part by public funds, or which expends public funds. Public funds as used herein shall mean funds of the State of Texas or any governmental subdivision thereof;
 - (G) the Judiciary is not included within this definition.
- (2) "Public records" means the portion of all documents, writings, letters, memoranda, or other written, printed, typed, copied, or developed materials which contains public information.
- Sec. 3. PUBLIC INFORMATION. All information collected, assembled, or maintained by governmental bodies pursuant to law or ordinance or in connection with the transaction of official business is public information and available to the public during normal business hours of any governmental body, with the following exceptions only:

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- (1) information deemed confidential by law;
- (2) information in personnel or medical files, the disclosure of which would constitute an invasion of personal privacy; provided, however, that all information in personnel files of an individual employee within a governmental body is to be made available to that individual employee or his designated representative as is public information under this Act;
- (3) information relating to litigation of a criminal or civil nature and settlement negotiations, to which the state or political subdivision is, or may be, a party, or to which an officer or employee of the state or political subdivision, as a consequence of his office or employment, is or may be a party, that the Attorney General or the respective attorneys of the various political subdivisions has determined should be withheld from public inspection;
- (4) information which, if released, would give advantage to competitors or bidders;
- (5) information pertaining to the location of real or personal property for public purposes prior to public announcement of the project, and information pertaining to appraisals or purchase price of real or personal property for public purposes prior to the formal award of contracts therefor;
- (6) drafts and working papers involved in the preparation of proposed legislation;
- (7) matters in which the duty of the Attorney General of Texas or an attorney of a political subdivision, to his client,

pursuant to the Rules and Canons of Ethics of the State Bar of
Texas are prohibited from disclosure, or which by order of a court
are prohibited from disclosure;

- (8) records of law enforcement agencies that deal with the detection and investigation of crime and the internal records and notations of such law enforcement agencies which are maintained for internal use in matters relating to law enforcement;
- (9) the correspondence, communications, and all records developed therefrom of an office holder.
- Sec. 4. APPLICATION FOR PUBLIC INFORMATION. On written application for public information to the custodian of information in a governmental body by any Texas resident, the custodian shall promptly produce such information for inspection or duplication, or both, in the offices of the governmental body. If the information is in active use or in storage and, therefore, not available at the time a person asks to examine it, the custodian shall certify this fact in writing to the applicant and set a date and hour within three working days, at which time the record will be available for the exercise of the right given by this Act. Nothing in this Act shall authorize any person to remove original copies of public records from the offices of any governmental body without the written permission of the custodian of the records.
- Sec. 5. CUSTODIAN OF PUBLIC RECORDS DESCRIBED. (a) The chief administrative officer of the governmental body shall be the custodian of public records, and the custodian shall be

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responsible for the preservation and care of the public records of the governmental body. It shall be the duty of the custodian of public records, subject to penalties provided in this Act, to see that the public records are made available for public inspection and copying; that the records are carefully protected and preserved from deterioration, alteration, mutilation, loss, removal, or destruction; and that public records are repaired, renovated, or rebound when necessary to preserve them properly.

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- (b) Neither the custodian nor his agent who controls the use of public records shall make any inquiry of any person who applies for inspection or copying of public records beyond the purpose of establishing his name and address and the public records being requested; and neither shall the custodian nor his agent review, examine, or scrutinize any copy, photograph, or memorandum in the possession of any person requesting the public records; and the custodian or his agent shall give, grant, and extend to the person requesting public records all reasonable comfort and facility for the full exercise of the right granted by this Act.
- Sec. 6. SPECIFIC INFORMATION WHICH IS PUBLIC. (a) Without limiting the meaning of other sections of this Act, the following categories of information are specifically made public information:
- (1) reports, audits, evaluations, and investigations made of, for, or by, governmental bodies upon completion;
- (2) the names, sex, ethnicity, salaries, title, and dates of employment of all employees and officers of governmental bodies;
 - (3) information in any account, voucher, or contract dealing

with the receipt or expenditure of public or other funds by governmental bodies, not otherwise made confidential by law;

- (4) the names of every official and the final record of voting on all proceedings in governmental bodies;
- (5) all working papers, research material, and information used to make estimates of the need for, or expenditure of, public funds or taxes by any governmental body, upon completion of such estimates;
- (6) the name, place of business, and the name of the city to which local sales and use taxes are credited, if any, for the named person, of persons reporting or paying sales and use taxes under the Limited Sales, Excise, and Use Tax Act.
- (b) It is specifically intended by the legislature that this Act should allow any person to request public information by general category as well as specific items of information.
- (c) This Act shall be liberally construed whenever any governmental body's fiscal records, audit, warrant, voucher, invoice, purchase order, requisition, payroll, check, receipt, or other record of receipt or expenditure is involved in order that the citizens of this state shall have full knowledge of the public finances of the governmental bodies created to serve them.
- Sec. 7. ATTORNEY GENERAL HEARINGS. (a) If a governmental body receives a written request for information which it considers within one of the exceptions stated in Section 3 of this Act, but there has been no previous determination that it falls within one of the exceptions, the governmental body within two working days

after receiving the request must request a hearing before the attorney general to determine whether the information is within that exception. If a hearing is not requested within two working days, the information shall be presumed to be public information.

(b) The attorney general shall immediately hold an open hearing, consistent with standards of due process, to determine whether the requested information is a public record or within one of the above stated exceptions. The specific information requested shall be supplied to the attorney general but shall not be disclosed at the hearing, although information of the general type in question may be discussed. The attorney general shall issue a decision based upon the results of the hearing.

Sec. 8. WRIT OF MANDAMUS. If a governmental body refuses to request an attorney general's hearing as provided in this Act, or to supply public information or information which the attorney general has determined to be a public record, the person requesting the information or the attorney general may seek a writ of mandamus compelling the governmental body to make the information available for public inspection.

Sec. 9. COST OF COPIES OF PUBLIC RECORDS. (a) The cost to any person requesting noncertified photographic reproductions of public records comprised of pages up to legal size shall not exceed actual cost. The cost of such copies of records larger than legal size shall be prorated on the basis of 50 cents for each legal page equivalent. The cost to any person requesting noncertified copies of public records made by any method other

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than photographic reproduction shall not exceed the actual cost to the governmental body for such reproduction. Certified copies of records shall not cost the person requesting such records more than the actual cost of reproduction.

(b) It shall be the policy of all governmental bodies to provide suitable copies of all public records within three days after the date copies were requested. Every governmental body is hereby instructed to make reasonably efficient use of each page of public records so as not to cause excessive costs for the reproduction of public records.

All requests for copies of public records which exceed five hundred (500) pages in total length shall be supplied within seven (7) days after the date copies are requested. All requests for copies of public records which exceed two thousand five hundred (2500) pages in total length shall be supplied within fourteen (14) days after the date copies are requested.

- (c) The charges for copies made in the district clerk's office and the county clerk's office shall be as otherwise provided by law.
- (d) No charge shall be made for one copy of any public record requested from state agencies by members of the legislature in performance of their duties.
- (e) The charges for copies made by the various municipal court clerks of the various cities and towns of this state shall be as otherwise provided by ordinance.
 - Sec. 10. PENALTIES. Any person who wilfully destroys,

mutilates, removes without permission as provided herein, or alters public records shall be fined not less than \$25 nor more than \$4,000, or imprisoned in jail not less than three days nor more than three months, or both.

Sec. 11. PROCEDURES FOR INSPECTION OF PUBLIC RECORDS.

Each governmental body may promulgate reasonable rules of procedure by which public records may be inspected efficiently, safely, and without delay.

- sec. 12. INTERPRETATION OF THIS ACT. (a) This Act does not prohibit any governmental body or private legislative office from voluntarily making part or all of its records available to the public, unless expressly prohibited by law; provided that such records shall then be available to any person.
- (b) This Act does not authorize the withholding of information or limit the availability of public records to the public, except as expressly so provided.
- (c) This Act does not give authority to withhold information from the Legislature of the State of Texas.
- Sec. 13. SEVERABILITY. If any provision of this Act or the application thereof to any person or circumstances is held invalid, such invalidity shall not affect other provisions or applications of the Act which can be given effect without the invalid provision or application, and to this end the provisions of this Act are declared to be severable.
- Sec. 14. EMERGENCY. The importance of this legislation and the crowded condition of the calendars in both houses create

an emergency and an imperative public necessity that the constitutional rule requiring bills to be read on three several days in each house be suspended, and this rule is hereby suspended, and that this Act take effect and be in force from and after its passage, and it is so enacted.

Austin, T	exas		
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Honorable William P. Hobby President of the Senate

sir:

We, your Committee on _______,

to which was referred __H. B. No. _6 ___, have had the same under consideration, and I am instructed to report it back to the Senate with the recommendation that it do not pass, but that the Committee Substitute adopted in lieu thereof do pass and be printed.

Chairman Herring

LEGISLATIVE BUDGET BOARD

Austin, Texas

FISCAL NOTE

February 5, 1973

Honorable David Finney, Chairman Committee on State Affairs House of Representatives Austin, Texas 78701

In Re: House Bill No. 6

By: Denton, et al

Sir:

In response to your request and pursuant to House Rule VIII, Section 27, this office finds the fiscal implications and probable cost of House Bill No. 6 (relating to the accessibility of information in the custody of certain governmental agencies and bodies) to be as follows:

- 1. The bill makes no appropriation.
- 2. The additional effort which this bill might require of State governmental bodies can, in most cases, be absorbed by existing staff. This assumes that the requests for public information addressed to State agencies will not increase appreciably under the provisions of this bill. In that event, no significant fiscal implication is anticipated should House Bill No. 6 become law. If the assumption is erroneous, and requests should be more voluminous than expected, then the bill could result in requests for additional staff.

Thomas M. Keel

Legislative Budget Director

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A BILL TO BE ENTITLED AN ACT

relating to the accessibility of information in the custody of certain governmental agencies and bodies; prescribing penalties; and declaring an emergency.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:

Section 1. DECLARATION OF POLICY. Pursuant to the fundamental philosophy of the American constitutional form of representative government which holds to the principle that government is the servant of the people, and not the master of them, it is hereby declared to be the public policy of the State of Texas that all persons [Arenahitizens of Texas that all persons [Arenahitiz otherwise expressly provided by law, at all times entitled to full and complete information regarding the affairs of government and the official acts of those who represent them as public officials and employees. The people, in delegating authority, do not give their public servants the right to decide what is good for the people to know and what is not good for them to know. The people insist on remaining informed so that they may retain control over the instruments they have created. To that end, the provisions of this Act shall be liberally construed with the view of carrying out the above declaration of public policy.

- Sec. 2. DEFINITIONS. In this Act:
- (1) "Governmental body" means:
- (A) any board, commission, department, committee, institution, agency, or office within the executive or legislative branch of the state government, or which is created by either the executive or legislative branch of the state government, and which is under the direction of one or more elected or appointed members;

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SECRETARY OF SENATE

- (B) the commissioners court of each county and the city council or governing body of each city in the state;
- (C) every deliberative body having rulemaking or quasi-judicial power and classified as a department, agency, or political subdivision of a county or city;
- (D) the board of trustees of every school district, and every county board fo school trustees and county board of education;
 - (E) the governing board of every special district;
- (F) the part, section, or portion of every organization, corporation, commission, committee, institution, or agency which is supported in whole or in part by public funds, or which expends public funds. Public funds as used herein shall mean funds of the State of Texas or any governmental subdivision thereof;
 - (G) the Judiciary is not included within this definition.
- (2) "Public records" means the portion of all documents, writings, letters, memoranda, or other written, printed, typed, copied, or developed materials which contains public information.
- Sec. 3. PUBLIC INFORMATION. (a) All information collected, assembled, or maintained by governmental bodies pursuant to law or ordinance or in connection with the transaction of official business is public information and available to the public during normal business hours of any governmental body, with the following exceptions only:
- (1) information deemed confidential by law, either Constitutional, statutory, or by judicial decision.
- (2) information in personnel [of medical] files, the disclosure of which would constitute a [an] clearly unwarranted invasion of personal privacy; provided, however, that all information in personnel files of an individual employee within a governmental body is to be made available to that individual employee or his designated representative as is public information under this Act;

- (3) information relating to litigation of a criminal or civil nature and settlement negotiations, to which the state or political subdivision is, or may be, a party, or to which an officer or employee of the state or political subdivision, as a consequence of his office or employment, is or may be a party, that the Attorney general or the respective attorneys of the various political subdivisions has determined should be withheld from public inspection;
- (4) information which, if released, would give advantage to competitors or bidders;
- (5) information pertaining to the location of real or personal property for public purposes prior to public announcement of the project, and information pertaining to appraisals or purchase price of real or personal property for public purposes prior to the formal award of contracts therefor;
- (6) drafts and working papers involved in the preparation of proposed legislation;
- (7) matters in which the duty of the Attorney General of Texas or an attorney of a political subdivision, to his client, pursuant to the Rules and Canons of Ethics of the State Bar of Texas are prohibited from disclosure, or which by order of a court are prohibited from disclosure;
- (8) records of law enforcement agencies that deal with the detection and investigation of crime and the internal records and notations of such law enforcement agencies which are maintained for internal use in matters relating to law enforcement;
- (9) private correspondence and communications of an elected office holder relating to matters the disclosure of which would constitute an invasion of privacy;
- (10) information related solely to the internal personnel rules and practices of an agency;
- (10) trade secrets and commercial or financial information obtained from a person and privileged or confidential by statute or judicial decision;

(12) inter-agency or intra-agency memorandums or letters which would not be available by law to a party other than one in litigation with the agency;

(13) information contained in or related to examination, operating, or condition reports prepared by, on behalf of, or for the use of an agency responsible for the regulation or supervision of financial institutions, and or securities, as that term is defined in the Texas Securities Act;

(14) geological and geophysical information and data including maps concerning wellso,

(15) student records at educational institutions funded wholly, or in part, by state revenue; but such records shall be made available upon request of educational institution personnel, the student involved, or that student's parent, legal guardian, or spouse;

(1-6) birth and death records maintained by the Bureau of Vital Statistics in the State of Texas.

(b) This section does not authorize withholding of information or limit the availability of records to the public, except as specifically stated in this section. This section is not authority to withhold information from individual members or committees of the regislature to use for legislature purposes.

(c) The custodian of the records may in any instance within his discretion make public any information contained within Section 3, Subsection (a) 6, 9, 10, 12, and 15.

(d) It is not intended that the custodian of public records may be called upon to perform general research within the reference and research archives and holdings of state libraries.

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Sec. 4. APPLICATION FOR PUBLIC INFORMATION. On [priced] application for public information to the custodian of information in a governmental body by any person [Texas resident], the custodian shall promptly produce such information for inspection or duplication, or both, in the offices of the governmental body. If the information is in active use or in storage and, therefore, not available at the time a person asks to examine it, the custodian shall certify this fact in writing to the applicant and set a date and hour within a reasonable time [three working days], when [et-which-time] the record will be available for the exercise of the right given by this Act.

Nothing in this Act shall authorize any person to remove original copies of public records from the offices of any governmental body without the written permission of the custodian of the records.

Sec. 5. CUSTODIAN OF PUBLIC RECORDS DESCRIBED. (a) The chief administrative officer of the governmental body shall be the custodian of public records, and the custodian shall be responsible for the preservation and care of the public records of the governmental body. It shall be the duty of the custodian of public records, subject to penalties provided in this Act, to see that the public records are made available for public inspection and copying; that the records are carefully protected

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and preserved from deterioration, alteration, mutilation, loss, removal, or destruction; and that public records are repaired, renovated, or rebound when necessary to preserve them properly.

When records are no longer currently in use, it shall be within the discretion of the agency to determine a period of time for which said records will be preserved.

- (b) Neither the custodian nor his agent who controls the use of public records shall make any inquiry of any person who applies for inspection or copying of public records beyond the purpose of establishing proper identification [his-name-and address] and the public records being requested; [and-neither shall-the-custodian-nor-his-agent-review,-examine,-or-scrutinize any-copy,-photograph,-or-memorandum-in-the-possession-of-any person-requesting-the-public-records,] and the custodian or his agent shall give, grant, and extend to the person requesting public records all reasonable comfort and facility for the full exercise of the right granted by this Act.
- Sec. 6. SPECIFIC INFORMATION WHICH IS PUBLIC. (a) Without limiting the meaning of other sections of this Act, the following categories of information are specifically made public information:
- (1) reports, audits, evaluations, and investigations made of, for, or by, governmental bodies upon completion;
- (2) the names, sex, ethnicity, salaries, title, and dates of employment of all employees and officers of governmental bodies;
- (3) information in any account, voucher, or contract dealing with the receipt or expenditure of public or other funds by governmental bodies, not otherwise made confidential by law;
- (4) the names of every official and the final record of voting on all proceedings in governmental bodies;
- (5) all working papers, research material, and information used to make estimates of the need for, or expenditure of, public funds or taxes by any governmental body, upon completion of such estimates;

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- (6) the name, place of business, and the name of the city to which local sales and use taxes are credited, if any, for the named person, of persons reporting or paying sales and use taxes under the Limited Sales, Excise, and Use Tax Act;
- (7) descriptions of an agency's central and field organization and the established places at which, the employees (and in the case of a uniformed service, the members) from whom, and the methods whereby, the public may obtain information, make submittals or requests, or obtain decisions;
- (8) statements of the general course and method by which an agency's functions are channeled and determined, including the nature and requirements of all formal and informal procedures available;
- (9) rules of procedure, descriptions of forms available or the places at which forms may be obtained, and instructions as to the scope and contents of all papers, reports, or examinations;
- (10) substantive rules of general applicability adopted as authorized by law, and statements of general policy or interpretations of general applicability formulated and adopted by the agency;
- (11) each amendment, revisions, or repeal of 7, 8, 9 and 10 above;
- (12) final opinions, including concurring and dissenting opinions, as well as orders, made in the adjudication of cases;
- (13) statements of policy and interpretations which have been adopted by the agency;
- (14) administrative staff manuals and instructions to staff

 That affect a member of the public,

 Sec. 7. ATTORNEY GENERAL OPINIONS [HEARTINGS] (a) If a governmental

body receives a written request for information which it considers within one of the exceptions stated in Section 3 of this Act, but

there has been no previous determination that it falls within one of the exceptions, the governmental body within a reasonable time, no later than ten [two-working] days, after receiving a written [the] request must request a decision from [hearing-before] the attorney general to determine whether the information is within that exception. If a decision [hearing] is not so requested [within-two-working-days], the information shall be presumed to be public information.

- (b) The attorney general shall forthwith render a decision, [immediately-held-an-open-hearing] consistent with standards of due process, to determine whether the requested information is a public record or within one of the above stated exceptions. The specific information requested shall be supplied to the attorney general but shall not be disclosed until a final determination has been made [at-the-hearing,-although-information-of-the-general type-in-question-may-be-discussed]. The attorney general shall issue a written opinion [decision] based upon the determination made on the request [results-of-the-hearing].
- Sec. 8. WRIT OF MANDAMUS. If a governmental body refuses to request an attorney general's <u>decision</u> [hearing] as provided in this Act, or to supply public information or information which the attorney general has determined to be a public record, the person requesting the information or the attorney general may seek a writ of mandamus compelling the governmental body to make the information available for public inspection.
- Sec. 9. COST OF COPIES OF PUBLIC RECORDS. (a) The cost to any person requesting noncertified photographic reproductions of public records comprised of pages up to legal size shall not be excessive [exceed-actual-cost]. The State Board of Control shall from time to time determine the actual cost of standard size reproductions and shall periodically publish these cost figures for use by agencies in determining charges to be made pursuant to this Act.
- in any form other than up to standard sized pages or in computer record banks, microfilm records, or other similar record keeping

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systems, shall be set upon consultation between the custodian of the records and the State Board of Control, giving due consideration to the expenses involved in providing the public records making every effort to match the charges with the actual cost of providing the records.

- (c) It shall be the policy of all governmental bodies to provide suitable copies of all public records within a reasonable period of time [three-days] after the date copies were requested. Every governmental body is hereby instructed to make reasonably efficient use of each page of public records so as not to cause excessive costs for the reproduction of public records.
- (\underline{d}) The charges for copies made in the district clerk's office and the county clerk's office shall be as otherwise provided by law.
- (e) No charge shall be made for one copy of any public record requested from state agencies by members of the legislature in performance of their duties.
- (\underline{f}) The charges for copies made by the various municipal court clerks of the various cities and towns of this state shall be as otherwise provided by ordinance.
- Sec. 10. DISTRIBUTION OF CONFIDENTIAL INFORMATION PROHIBITED.

 (a) Information deemed confidential under the terms of this Act
 shall not be distributed.
- (b) Any person who violates Section 10(a) of this Act shall be deemed guilty of a misdemeanor and upon conviction shall be punished by confinement in the county jail not to exceed six (6) months or fined in an amount not to exceed \$1,000, or by both such fine and confinement.
- Sec. 12 PENALTIES. Any person who wilfully destroys, mutilates, removes without permission as provided herein, or alters public records shall be guilty of a misdemeanor and upon conviction shall be fined not less than \$25 nor more than \$4,000, or confined [imprisoned] in the county jail not less than three days nor more than three months, or both such fine and confinement.

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Sec. 12 PROCEDURES FOR INSPECTION OF PUBLIC RECORDS.

Each governmental body may promulgate reasonable rules of procedure by which public records may be inspected efficiently, safely, and without delay.

Sec. 13. INTERPRETATION OF THIS ACT. (a) This Act does not prohibit any governmental body [er-private-legislative-effice] from voluntarily making part or all of its records available to the public, unless expressly prohibited by law; provided that such records shall then be available to any person.

- (b) This Act does not authorize the withholding of information or limit the availability of public records to the public, except as expressly so provided.
- (c) This Act does not give authority to withhold information from individual members or committees of the Legislature of the State of Texas & WW for flyplottur purposes
- (d) This Act shall be liberally construed in favor of the granting of any request for information.

Sec. 14. SEVERABILITY. If any provision of this Act or the application thereof to any person or circumstances is held invalid, such invalidity shall not affect other provisions or applications of the Act which can be given effect without the invalid provision or application, and to this end the provisions of this Act are declared to be severable.

Sec. 15. EMERGENCY. The importance of this legislation and the crowded condition of the calendars in both houses create an emergency and an imperative public necessity that the constitutional rule requiring bills to be read on three several days in each house be suspended, and this rule is hereby suspended, and that this Act take effect and be in force from and after its passage, and it is so enacted.

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AMENDMENT	NO.

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Amend C.S.H.B. 6, Page 3, by striking Section 3(a)(10) in its entirety.

ADOPTED

MAY 17 1973

SECRETARY OF SENATE

Sec.

AMENDMENT	NO.
MENDMENT	NO.

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(2)

Amend C.S.H.B. 6, Page 4, Section 3(c) by striking the number "15" where it appears at the end of that section and substituting therefor the number "16".

ADOPTED

MAY 17 1973

CECRETARY OF SENAT

and see 3 CSHBb

ent section 14 by
adding the words

"except information
filed in connection
by with an application
of proceeding before any
agency."

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ADOPTED

MAY 17 1973

SECRETARY OF SENATE

Mendment no.____

Amend the Committee Substitute for House Bill No. 6 as follows:

- (1) Strike the period at the conclusion of Subdivision (16), Subsection (a), Section 3, and substitute a semicolon.
- (2) Insert a Subdivision (17) to Subsection (a), Section 3, to read as follows:

"(17) the audit working papers of the State Auditor."

ADOPTED

MAY 17 1973

SECRETARY OF CENTAR

HB6 Jane Ano. 6 Blanchon add a new Sec. 11 and renumbering The Ducceeding Sections accordingly: I Sec. 11. a bond for payment of Costs for the preparation of such Pulea records, or a prepayment in Cash of the anticipated costs of for the preparation is such records, of the department or aguay as a condition precedent to The preparation of such record the following consilion Where the record is unduly costle and its reproduct ion would coused under hardship to the department on a genery if the cost, were not paid.

Proposed with the department on argunery harms and to believe the theory are often or proposed in faith.

ADOPTED MAY 17 1973 (#5 SECRETARY OF SENATE

Austin, Texas

February 6, 1973

TO THE SENATE OF THE SIXTY-THIRD LEGISLATURE, REGULAR SESSION:

I ask the advice, consent and confirmation of the Senate with respect to the following appointment:

TO BE A MEMBER OF THE TEXAS WATER RIGHTS COMMISSION:

For a six-year term to expire February 1, 1979:

MR. JOE D. CARTER, of Austin, Travis County, Texas for reappointment.

Respectfully submitted,

Dolph Briscoe

Governor of Texas

. Anend CS#B6

by Palmer

Section 6 of soil 6.11 to read or Lellows:

ty agency policy to the public.

ADOPTED

MAY 17 1973 46

Amend caption to conform to body of bill.

ENROLLED H.B. No. 6

AN ACT

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relating to the accessibility of information in the custody of certain governmental agencies and bodies; prescribing penalties; and declaring an emergency.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:

Section 1. DECLARATION OF POLICY. Pursuant to the fundamental philosophy of the American constitutional form of representative government which holds to the principle that government is the servant of the people, and not the master of them, it is hereby declared to be the public policy of the State of Texas that all persons are, unless otherwise expressly provided by law, at all times entitled to full and complete information regarding the affairs of government and the official acts of those who represent them as public officials and employees. The people, in delegating authority, do not give their public servants the right to decide what is good for the people to know and what is not good for them to know. The people insist on remaining informed so that they may retain control over the instruments they have created. To that end, the provisions of this Act shall be liberally construed with the view of carrying out the above declaration of public policy.

- Sec. 2. DEFINITIONS. In this Act:
- (1) "Governmental body" means:
- (A) any board, commission, department, committee, institution, agency, or office within the executive or legislative

branch of the state government, or which is created by either the executive or legislative branch of the state government, and which is under the direction of one or more elected or appointed members;

(B) the commissioners court of each county and the city council or governing body of each city in the state;

- (C) every deliberative body having rulemaking or quasi-judicial power and classified as a department, agency, or political subdivision of a county or city;
- (D) the board of trustees of every school district, and every county board of school trustees and county board of education;
 - (E) the governing board of every special district;
- organization, corporation, commission, committee, institution, or agency which is supported in whole or in part by public funds, or which expends public funds. Public funds as used herein shall mean funds of the State of Texas or any governmental subdivision thereof;
- (G) the Judiciary is not included within this definition.
- (2) "Public records" means the portion of all documents, writings, letters, memoranda, or other written, printed, typed, copied, or developed materials which contains public information.
- Sec. 3. PUBLIC INFORMATION. (a) All information collected, assembled, or maintained by governmental bodies pursuant to law or ordinance or in connection with the transaction of official

business is public information and available to the public during normal business hours of any governmental body, with the following exceptions only:

(1) information deemed confidential by law, either Constitutional, statutory, or by judicial decision;

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- (2) information in personnel files, the disclosure of which would constitute a clearly unwarranted invasion of personal privacy; provided, however, that all information in personnel files of an individual employee within a governmental body is to be made available to that individual employee or his designated representative as is public information under this Act;
- (3) information relating to litigation of a criminal or civil nature and settlement negotiations, to which the state or political subdivision is, or may be, a party, or to which an officer or employee of the state or political subdivision, as a consequence of his office or employment, is or may be a party, that the attorney general or the respective attorneys of the various political subdivisions has determined should be withheld from public inspection;
- (4) information which, if released, would give advantage to competitors or bidders;
- (5) information pertaining to the location of real or personal property for public purposes prior to public announcement of the project, and information pertaining to appraisals or purchase price of real or personal property for public purposes prior to the formal award of contracts therefor;

(6) drafts and working papers involved in the preparation of proposed legislation;

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- (7) matters in which the duty of the Attorney General of Texas or an attorney of a political subdivision, to his client, pursuant to the Rules and Canons of Ethics of the State Bar of Texas are prohibited from disclosure, or which by order of a court are prohibited from disclosure;
- (8) records of law enforcement agencies that deal with the detection and investigation of crime and the internal records and notations of such law enforcement agencies which are maintained for internal use in matters relating to law enforcement;
- (9) private correspondence and communications of an elected office holder relating to matters the disclosure of which would constitute an invasion of privacy;
- (10) trade secrets and commercial or financial information obtained from a person and privileged or confidential by statute or judicial decision;
- (11) inter-agency or intra-agency memorandums or letters which would not be available by law to a party other than one in litigation with the agency;
- (12) information contained in or related to examination, operating, or condition reports prepared by, on behalf of, or for the use of an agency responsible for the regulation or supervision of financial institutions, and/or securities, as that term is defined in the Texas Securities Act;
 - (13) geological and geophysical information and data

including maps concerning wells, except information filed in connection with an application or proceeding before any agency;

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- (14) student records at educational institutions funded wholly, or in part, by state revenue; but such records shall be made available upon request of educational institution personnel, the student involved, or that student's parent, legal guardian, or spouse;
- (15) birth and death records maintained by the Bureau of Vital Statistics in the State of Texas;
 - (16) the audit working papers of the State Auditor.
- (b) This section does not authorize withholding of information or limit the availability of records to the public, except as specifically stated in this section. This section is not authority to withhold information from individual members or committees of the legislature to use for legislative purposes.
- (c) The custodian of the records may in any instance within his discretion make public any information contained within Section 3, Subsection (a) 6, 9, 11, and 15.
- (d) It is not intended that the custodian of public records may be called upon to perform general research within the reference and research archives and holdings of state libraries.
- Sec. 4. APPLICATION FOR PUBLIC INFORMATION. On application for public information to the custodian of information in a governmental body by any person, the custodian shall promptly produce such information for inspection or duplication, or both, in the offices of the governmental body. If the information is

in active use or in storage and, therefore, not available at the time a person asks to examine it, the custodian shall certify this fact in writing to the applicant and set a date and hour within a reasonable time when the record will be available for the exercise of the right given by this Act. Nothing in this Act shall authorize any person to remove original copies of public records from the offices of any governmental body without the written permission of the custodian of the records.

Sec. 5. CUSTODIAN OF PUBLIC RECORDS DESCRIBED. (a) The chief administrative officer of the governmental body shall be the custodian of public records, and the custodian shall be responsible for the preservation and care of the public records of the governmental body. It shall be the duty of the custodian of public records, subject to penalties provided in this Act, to see that the public records are made available for public inspection and copying; that the records are carefully protected and preserved from deterioration, alteration, mutilation, loss, removal, or destruction; and that public records are repaired, renovated, or rebound when necessary to preserve them properly. When records are no longer currently in use, it shall be within the discretion of the agency to determine a period of time for which said records will be preserved.

(b) Neither the custodian nor his agent who controls the use of public records shall make any inquiry of any person who applies for inspection or copying of public records beyond the purpose of establishing proper identification and the public

records being requested; and the custodian or his agent shall give, grant, and extend to the person requesting public records all reasonable comfort and facility for the full exercise of the right granted by this Act.

Sec. 6. SPECIFIC INFORMATION WHICH IS PUBLIC. (a) Without limiting the meaning of other sections of this Act, the following categories of information are specifically made public information:

- (1) reports, audits, evaluations, and investigations made of, for, or by, governmental bodies upon completion;
- (2) the names, sex, ethnicity, salaries, title, and dates of employment of all employees and officers of governmental bodies;
- (3) information in any account, voucher, or contract dealing with the receipt or expenditure of public or other funds by governmental bodies, not otherwise made confidential by law;
- (4) the names of every official and the final record of voting on all proceedings in governmental bodies;
- (5) all working papers, research material, and information used to make estimates of the need for, or expenditure of, public funds or taxes by any governmental body, upon completion of such estimates;
- (6) the name, place of business, and the name of the city to which local sales and use taxes are credited, if any, for the named person, of persons reporting or paying sales and use taxes under the Limited Sales, Excise, and Use Tax Act;
- (7) descriptions of an agency's central and field organization and the established places at which, the employees

(and in the case of a uniformed service, the members) from whom, and the methods whereby, the public may obtain information, make submittals or requests, or obtain decisions;

- (8) statements of the general course and method by which an agency's functions are channeled and determined, including the nature and requirements of all formal and informal procedures available;
- (9) rules of procedure, descriptions of forms available or the places at which forms may be obtained, and instructions as to the scope and contents of all papers, reports, or examinations;
- (10) substantive rules of general applicability adopted as authorized by law, and statements of general policy or interpretations of general applicability formulated and adopted by the agency;
- (11) each amendment, revisions, or repeal of 7, 8, 9 and 10 above;
- (12) final opinions, including concurring and dissenting opinions, as well as orders, made in the adjudication of cases;
- (13) statements of policy and interpretations which have been adopted by the agency;
- (14) administrative staff manuals and instructions to staff that affect a member of the public;
- (15) information currently regarded by agency policy as open to the public.
 - Sec. 7. ATTORNEY GENERAL OPINIONS. (a) If a governmental

body receives a written request for information which it considers within one of the exceptions stated in Section 3 of this Act, but there has been no previous determination that it falls within one of the exceptions, the governmental body within a reasonable time, no later than ten days, after receiving a written request must request a decision from the attorney general to determine whether the information is within that exception. If a decision is not so requested, the information shall be presumed to be public information.

(b) The attorney general shall forthwith render a decision, consistent with standards of due process, to determine whether the requested information is a public record or within one of the above stated exceptions. The specific information requested shall be supplied to the attorney general but shall not be disclosed until a final determination has been made. The attorney general shall issue a written opinion based upon the determination made on the request.

Sec. 8. WRIT OF MANDAMUS. If a governmental body refuses to request an attorney general's decision as provided in this Act, or to supply public information or information which the attorney general has determined to be a public record, the person requesting the information or the attorney general may seek a writ of mandamus compelling the governmental body to make the information available for public inspection.

Sec. 9. COST OF COPIES OF PUBLIC RECORDS. (a) The cost to any person requesting noncertified photographic reproductions

of public records comprised of pages up to legal size shall not be excessive. The State Board of Control shall from time to time determine the actual cost of standard size reproductions and shall periodically publish these cost figures for use by agencies in determining charges to be made pursuant to this Act.

- (b) Charges made for access to public records comprised in any form other than up to standard sized pages or in computer record banks, microfilm records, or other similar record keeping systems, shall be set upon consultation between the custodian of the records and the State Board of Control, giving due consideration to the expenses involved in providing the public records making every effort to match the charges with the actual cost of providing the records.
- (c) It shall be the policy of all governmental bodies to provide suitable copies of all public records within a reasonable period of time after the date copies were requested. Every governmental body is hereby instructed to make reasonably efficient use of each page of public records so as not to cause excessive costs for the reproduction of public records.
- (d) The charges for copies made in the district clerk's office and the county clerk's office shall be as otherwise provided by law.
- (e) No charge shall be made for one copy of any public record requested from state agencies by members of the legislature in performance of their duties.
 - (f) The charges for copies made by the various municipal

court clerks of the various cities and towns of this state shall be as otherwise provided by ordinance.

Sec. 10. DISTRIBUTION OF CONFIDENTIAL INFORMATION

PROHIBITED. (a) Information deemed confidential under the terms

of this Act shall not be distributed.

(b) Any person who violates Section 10(a) of this Act shall be deemed guilty of a misdemeanor and upon conviction shall be punished by confinement in the county jail not to exceed six (6) months or fined in an amount not to exceed \$1,000, or by both such fine and confinement.

Sec. 11. A bond for payment of costs for the preparation of such public records, or a prepayment in cash of the anticipated costs for the preparation of such records, may be required by the head of the department or agency as a condition precedent to the preparation of such record where the record is unduly costly and its reproduction would cause undue hardship to the department or agency if the costs were not paid.

Sec. 12. PENALTIES. Any person who wilfully destroys; mutilates, removes without permission as provided herein, or alters public records shall be guilty of a misdemeanor and upon conviction shall be fined not less than \$25 nor more than \$4,000, or confined in the county jail not less than three days nor more than three months, or both such fine and confinement.

Sec. 13. PROCEDURES FOR INSPECTION OF PUBLIC RECORDS.

Each governmental body may promulgate reasonable rules of procedure by which public records may be inspected efficiently, safely, and

without delay.

Sec. 14. INTERPRETATION OF THIS ACT. (a) This Act does not prohibit any governmental body from voluntarily making part or all of its records available to the public, unless expressly prohibited by law; provided that such records shall then be available to any person.

- (b) This Act does not authorize the withholding of information or limit the availability of public records to the public, except as expressly so provided.
- (c) This Act does not give authority to withhold information from individual members or committees of the Legislature of the State of Texas to use for legislative purposes.
- (d) This Act shall be liberally construed in favor of the granting of any request for information.

Sec. 15. SEVERABILITY. If any provision of this Act or the application thereof to any person or circumstances is held invalid, such invalidity shall not affect other provisions or applications of the Act which can be given effect without the invalid provision or application, and to this end the provisions of this Act are declared to be severable.

Sec. 16. EMERGENCY. The importance of this legislation and the crowded condition of the calendars in both houses create an emergency and an imperative public necessity that the constitutional rule requiring bills to be read on three several days in each house be suspended, and this rule is hereby suspended, and that this Act take effect and be in force from and after its

passage, and it is so enacted.

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President of the Senate

Speaker of the House

I hereby certify that H.B. No. 6 was passed by the House on February 13, 1973, by the following vote: Yeas 143, Nays 0; and that the House concurred in Senate amendments to H.B. No. 6 on May 19, 1973, by the following vote: Yeas 125, Nays 0.

Chief Clerk of the House

I hereby certify that H.B. No. 6 was passed by the Senate, as amended, on May 17, 1973, by the following vote: Yeas 30, Nays 1.

Secretary of the Senate

APPROVED: 6-14-13

Date

Signed

FILED IN THE OT SECRETARY MATE

JUN 1 4 1973

Secretary of State

By Lewon Larry

A BILL TO BE INTITLED

AN ACT

relating to the accessibility of information in the custody of certain governmental agencies and bodies; prescribing penalties; and declaring an emergency.

FILED

Jan. 9- 1973.

Hato affairs N 1 2 1973

Chief Clerk, House of Representatives

Fiscal note requised from Legislative Budget Board 1/29/73.

FEB 5 1973 REPORTED FAVORABLY AS AMENDED SENT TO PRINTER





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REFERRED TO COMMITTEE ON	· Nowah	
AULES 11:15 A.M.	FEB 6	1973
(Time)	(Date)	,

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READ SECOND

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ORDERED ENGROSSED

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132 ayes 6 20005

Chief Clerk, House of Representatives

FEB 12 1973

WHICH THE WASSED AND TO TABLE THE MOTION TO RECENSIDER PREVAILED PASSED BY A LOW LEON VOTE OF

CHUF CLERK HOUSE OF REPRESENTATIVES

FEB 1 2 1973

SENT TO ENGROSSING CLASS

FEB 1 3 1973

RETURNED FROM LITERALORING CLESK

By: Denton, Lary, Menefee, et al

H.B. No. 6

A BILL TO BE ENTITLED

AN ACT

relating to the accessibility of information in the custody of certain governmental agencies and bodies; prescribing penalties; and declaring an emergency.

- 1- 9-73 Filed.
- 1-12-73 Read first time and referred to Committee on State Affairs.
- 2- 5-73 Reported favorably as amended, sent to printer.
- 2- 6-73 Printed, distributed and referred to Committee on Calendars at 11:15 a.m.
- 2-12-73 Read second time, amended and ordered engrossed by the following vote: Yeas 132, Nays 6.

Dorothy Hallman Chief Clerk, H. of R.

- 2-12-73 Sent to Engrossing Clerk.
- 2-12-73 Engrossed.

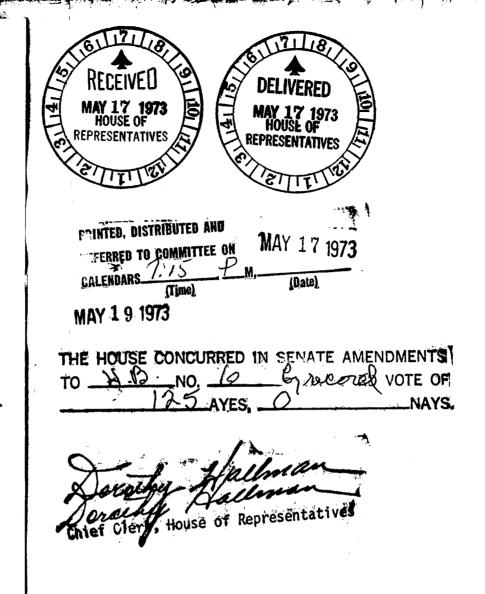
Engrossing Clerk, H. of R.

FEE 1 3 1973, / Read thi	nd Hann
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by following vote: yeas 143	
Nays	
Desta Halman	
Chief Clerk HOUSE OF REPRESENTATIVE	s

FEB 1 3 1973 SENT TO ENGROSSING CLERK

FEB 1 0 1973 RETURNED FROM ENGLOSSING CLEAR SERT TO SERVER

FEB 1 4 1973	_ Received from the House	
	3 Read, referred to Committee on_	JURISPRUDENCE
MAY 1 6 1973	Reported favorably	Committee Substitute; Committee Substitute
MAY 1 7 1973	Ordered not printed. Regular order of business and (suspended by	Constitutional rules to permit consideration (unanimous consent.
	To permit consideration, reading a	nd passage, Senate and Constitutional Rules
MAY 1 7 1973	suspended by vote of veg	
MAY 1 7 1973 MAY 1 7 1973	Caption ordered amended to confo Senate and Constitutional 3-Day R	orm to body of bill.
MAY 1 7 1973	Read third time and passed by	(a-wiva-vocco-vote. (a-wiva-vocco-vote. 1
OTHER ACTION:		Markes Schnabel
May 1 5 40-0		Secretary of the Senate FIRNED FROM STATE AND 12 1973 And 12 1973
MAY 171973	SENT TO PRINTED AN	FNDFD MAY 1 7 1979



MAY 1 9 1973 LIGENT TO ENROLLING CLERK